

General Assembly

Raised Bill No. 6723

January Session, 2005

LCO No. **3564**

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Referred to Committee on Transportation

Introduced by: (TRA)

AN ACT CONCERNING PLACEMENT OF UTILITY TRANSMISSION LINES IN THE HIGHWAY RIGHT OF WAY AND REVIEW OF FEDERALLY APPROVED TRANSMISSION RATES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 13a-126 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective from passage*):
- 3 As used in this section, "public service facility" includes all
- 4 privately, publicly or cooperatively owned lines, facilities and systems
- 5 for producing, transmitting or distributing communications, cable
- 6 television, power, electricity, light, heat, gas, oil, crude products,
- 7 water, steam, waste, storm water not connected with highway
- 8 drainage and any other similar commodities, including fire and police
- 9 signal systems and street lighting systems which directly or indirectly
- 10 serve the public. Whenever the commissioner determines that any
- 11 public service facility located within, on, along, over or under any land
- 12 comprising the right-of-way of a state highway or any other public
- 13 highway when necessitated by the construction or reconstruction of a
- state highway shall be readjusted or relocated in or removed from such
- 15 right-of-way, the commissioner shall issue an appropriate order to the

company, corporation or municipality owning or operating such facility, and such company, corporation or municipality shall readjust, relocate or remove the same promptly in accordance with such order; provided an equitable share of the cost of such readjustment, relocation or removal, including the cost of installing and constructing a facility of equal capacity in a new location, shall be borne by the state, except that the state shall not bear any share of the cost of readjusting, relocating or removing any electric trunkline or electric 24 transmission type public service facility. Such equitable share, in the case of or in connection with the construction or reconstruction of any limited access highway, shall be the entire cost, less the deductions provided in this section, and, in the case of or in connection with the construction or reconstruction of any other state highway, shall be such portion or all of the entire cost, less the deductions provided in 30 this section, as may be fair and just under all the circumstances, but shall not be less than fifty per cent of such cost after the deductions provided in this section. In establishing the equitable share of the cost to be borne by the state, there shall be deducted from the cost of the readjusted, relocated or removed facilities a sum based on a consideration of the value of materials salvaged from existing installations, the cost of the original installation, the life expectancy of the original facility and the unexpired term of such life use. When any facility is removed from the right-of-way of a public highway to a private right-of-way, the state shall not pay for such private right-of-40 way, provided, when a municipally-owned facility is thus removed from a municipally-owned highway, the state shall pay for the private right-of-way needed by the municipality for such relocation. The failure of the commissioner and the company, corporation or municipality owning or operating such facility to agree on the share of the cost to be borne by the state shall not relieve the owner or operator of the public service facility from readjusting, relocating or removing the public service facility promptly on receipt of the commissioner's order issued pursuant to this section. If the commissioner and the company, corporation or municipality owning or operating such

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50 facility cannot agree upon the share of the cost to be borne by the state, 51 either may apply to the superior court for the judicial district within 52 which such highway is situated, or, if said court is not in session, to 53 any judge thereof, for a determination of the cost to be borne by the 54 state, and said court or such judge, after causing notice of the 55 pendency of such application to be given to the other party, shall 56 appoint a state referee to make such determination. Such referee, 57 having given at least ten days' notice to the parties interested of the 58 time and place of the hearing, shall hear both parties, shall view such 59 highway, shall take such testimony as such referee deems material and 60 shall thereupon determine the amount of the cost to be borne by the 61 state and immediately report to the court. If the report is accepted by 62 the court, such determination shall, subject to right of appeal as in civil 63 actions, be conclusive upon both parties.

Sec. 2. Section 13a-126c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

Notwithstanding any provision of the general statutes, the Commissioner of Transportation may enter into an agreement with the owner or operator of a public service facility, as such facility is defined in section 13a-126, as amended by this act, desiring the longitudinal use of the right-of-way of a state highway to accommodate trunkline or transmission type utility facilities and to fix the terms, conditions and rates and charges for use of such right-of-way; provided, no such agreement shall exempt a public service facility from the provisions of chapter 277a. In the case of public service companies, as defined in subdivision (1) of subsection (a) of section 16-1, such charges or rates shall not exceed the actual administrative, construction, operation and maintenance costs of the department incurred as a result of the public service company's use of a nonlimited access state highway. The department may estimate such charges or rates and require prepayment of such charges or rates provided any amount in excess of the actual amount is refunded to the public service company.

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- Sec. 3. (NEW) (Effective from passage) (a) There shall be a transmission adjustment clause to reflect changes from amounts allowed in base rates for the transmission costs incurred by an electric distribution company under the Federal Energy Regulatory Commission approved wholesale transmission rates, tariffs and charges. A transmission adjustment clause shall:
- (1) Allow adjustments to the transmission component of the rates of an electric distribution company, including, but not limited to, true ups, credits and charges that are required under the Federal Energy Regulatory Commission rates, tariffs and charges;
- 92 (2) Be superimposed upon the existing rate schedule of the electric 93 distribution company;
- 94 (3) Be subject to modifications to reflect any changes in the manner 95 and method of collecting rates, tariffs and charges imposed by the 96 Federal Energy Regulatory Commission; and
- 97 (4) Allow the electric distribution company to charge or to 98 reimburse the consumer only for the changes in federally approved 99 transmission rates, tariffs or charges.
 - (b) No later than ninety days after the effective date of this section, each electric distribution company shall file an application with the Department of Public Utility Control pursuant to subsection (c) of this section. No proposed transmission adjustment clause charge or credit shall become effective until the department has approved such charge or credit after an administrative proceeding pursuant to said subsection (c). Notwithstanding the provisions of section 16-19 of the general statutes, the department shall make any changes to the adjustment clause in accordance with the provisions of subsections (d) to (h), inclusive, of this section.
- 110 (c) Any electric distribution company shall, no later than ninety 111 days after the effective date of any change in its costs caused by the

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- 112 Federal Energy Regulatory Commission, file with the Department of
- 113 Public Utility Control an application to adjust the charge or credit to
- account for such changes in its electric transmission costs. On receipt
- of such an application, the department shall conduct an administrative
- 116 proceeding in accordance with subsection (d) of this section.
- (d) (1) An administrative proceeding on an application made pursuant to subsection (c) of this section shall be open to the public and shall be convened no later than thirty days after the filing of an application by an electric distribution company requesting such a proceeding. Notice of the application and proceeding shall be published at least five days prior to the proceeding in a newspaper of general circulation in the area served by such company.
- 124 (2) The department shall receive and consider comments of 125 interested persons and members of the public at such a proceeding, 126 which shall not be considered a contested case for purposes of title 4 or 127 title 16 of the general statutes or any regulation adopted thereunder.
 - (3) Any approval or denial of the department pursuant to this section shall not be deemed an order, authorization or decision of the department for purposes of section 4-183 or 16-35 of the general statutes.
 - (e) If the Department of Public Utility Control approves the application made pursuant to subsection (c) of this section, the department shall specify the requirements of the filing to support the requested charge or credit.
 - (f) Notwithstanding the provisions of this section, if the department has not rendered an approval or denial concerning any such application no later than the thirtieth day after the administrative proceeding is convened, the proposed charge or credit shall become effective at the option of the company pending the department's finding with respect to such charge on the filing by the company with the department of an assurance. Such assurance may include a bond

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143 with surety, and shall satisfy the department of the company's ability 144 and willingness to refund to its customers any such amounts as the 145 company may collect from them in excess of the charge approved by 146 the department in its finding.

- (g) The Department of Public Utility Control shall, annually, determine whether charges or credits made under the transmission adjustment clause have been correctly computed in accordance with applicable Federal Energy Regulatory Commission rates, tariffs or charges and the adjustment clause, and shall reconcile the difference between (1) total transmission revenues received through base rates and the transmission adjustment clause, and (2) transmission expenses, including true ups, for the electric distribution company, with any difference credited or charged to customers as part of a subsequent period's transmission adjustment clause.
- (h) If the Department of Public Utility Control finds that such charges or credits pursuant to subsection (g) of this section have not been incurred under the applicable Federal Energy Regulatory Commission rates, tariffs or charges, or are not computed in accordance with the applicable clause, it shall recompute such charges or credits and shall direct the company to take such action as may be required to ensure that such charges or credits properly reflect the costs incurred under the applicable Federal Energy Regulatory Commission rates, tariffs or charges and are computed in accordance with the applicable clause for the applicable period.
- 167 Sec. 4. Section 16-245d of the general statutes is repealed and the 168 following is substituted in lieu thereof (*Effective from passage*):
- 169 (a) The Department of Public Utility Control shall, by regulations 170 adopted pursuant to chapter 54, develop a standard billing format that enables customers to compare pricing policies and charges among 172 electric suppliers. Not later than January 1, 2005, the department shall adopt regulations, in accordance with the provisions of chapter 54, to 174 provide that an electric supplier may provide direct billing and

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collection services for electric generation services and related federally mandated congestion costs that such supplier provides to its customers that use a demand meter or have a maximum demand of not less than five hundred kilowatts and that choose to receive a bill directly from such supplier. An electric company, electric distribution company or electric supplier that provides direct billing of the electric generation service component and related federally mandated congestion costs, as the case may be, shall, in accordance with the billing format developed by the department, include the following information in each customer's bill, as appropriate: (1) The total amount owed by the customer, which shall be itemized to show, (A) the electric generation services component and any additional charges imposed by the electric supplier, if applicable, (B) the [electric transmission and distribution charge, including all applicable taxes and the systems benefits charge, as provided in section 16-245l, (C) the transmission charge and transmission adjustment charge or credit, as provided in section 3 of this act, shall be provided in a single line item, (D) the competitive transition assessment, as provided in section 16-245g, [(D)] (E) federally mandated congestion costs, and [(E)] (F) the conservation and renewable energy charge, consisting of the conservation and load management program charge, as provided in section 16-245m, and the renewable energy investment charge, as provided in section 16-245n; (2) any unpaid amounts from previous bills which shall be listed separately from current charges; (3) except for customers subject to a demand charge, the rate and usage for the current month and each of the previous twelve months in the form of a bar graph or other visual form; (4) the payment due date; (5) the interest rate applicable to any unpaid amount; (6) the toll-free telephone number of the electric distribution company to report power losses; (7) the toll-free telephone number of the Department of Public Utility Control for questions or complaints; (8) the toll-free telephone number and address of the electric supplier; and (9) a statement about the availability of information concerning electric suppliers pursuant to section 16-245p.

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(b) The regulations shall provide guidelines for determining the billing relationship between the electric distribution company and electric suppliers, including but not limited to, the allocation of partial bill payments and late payments between the electric distribution company and the electric supplier. An electric distribution company that provides billing services for an electric supplier shall be entitled to recover from the electric supplier all reasonable transaction costs to provide such billing services as well as a reasonable rate of return, in accordance with the principles in subsection (a) of section 16-19e.

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	13a-126
Sec. 2	from passage	13a-126c
Sec. 3	from passage	New section
Sec. 4	from passage	16-245d

Statement of Purpose:

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To clarify responsibility for future costs associated with placement of utility transmission lines in state highway rights of way, to create a new administrative review process for federally approved transmission rates and to amend the billing format to allow those rates to be reflected as a line item on customer bills.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]